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(TRANSMITTED 11-18) -

NEWS FOODS: Intelligence Failure in Iran

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WHOHINGION -- IN THIS SAVAGELY COMPETITIVE TOWN; FOREIGN POLICY OFFICIALS HAVE OFTEN MADE THE INTELLIGENCE AGENCIES THE SCAPEGOATS FOR THEIR OWN MISTAKES OF JUDGMENT. BUT IN THE CASE OF IRAN; THE INTELLIGENCE WAS ERRONEOUS.

THE SENATE COMMITTEE ON INTELLIGENCE HAS A HOT POYATO ON ITS HANDS IN THE FORM OF A HIGHLY INACCURATE CIÑ ASSESSMENT OF THE POSITION OF THE SHAH SUBHITTED TO THE WHITE HOUSE IN MID-HUGUST. WHEN CONGRESS CONVENES: THE COMMITTEE WILL HAVE TO DECIDE HOW FAR TO PUSH THE INQUIRY INTO NOW. STANSFIELD TURNER'S PERFORMANCE AS CIR DIRECTOR AND WHAT REMEDIAL ACTION TO RECOMMEND.

THE CIR RESESSMENT WAS SO FAR OFF THE MARK THAT PRESIDENT CARTER IS DEEPLY CONCERNED BY THIS FAILURE TO COMPREHEND A SITUATION CRITICAL TO RESIDENCE SECURITY. OFFICIALS WHO HAVE SEEN THE DOCUMENT DESCRIBE IT AS '180 DEGREES WRONG' IN ITS UNDERESTIBATION OF THE GROWING POLITICAL AND RELIGIOUS OPPOSITION AND IN ITS BLAND REASSURANCE THAT THE SHAH DID NOT FACE EVEN A SERIOUS CRISIS; MUCH LESS THE MAJOR REVOLT THAT HAS OCCURRED.

THE AGENCY WAS NOT ALONE IN ITS IGNORANCE OF THE FORCES BOILING BENEATH THE SURFACE GLITTER OF IRANIAM SOCIETY. THE U.S. AMBRESADOR: WILLIAM H. SULLIVAN: DOES NOT LIKE TO BE REMINDED OF HIS PUBLIC ASSURANCE SIX HONTHS AGO THAT THE SPREADING FIOTS WERE NOT A CAUSE OF MAJOR CONCERN. THE STATE DEPARTMENT SHARED WITH THE LIR AN UNINFORMED OPTIMISM AND WAS AS ISOLATED AS THE SHAR HIMSELF FROM THE REALITIES.

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HOWEVER: IT IS THE CIR'S JOB ABROAD TO KNOW THE DEPTH AND MOTIVATION OF THE OPPOSITION IN COUNTRIES IMPORTANT TO U.S. SECURITY. SATELLITE PHOTOGRAPHY IS OF NO HELP IN THIS TASK SINCE POLITICAL INTENTIONS ARE HIDDEN FROM THE CAMERA'S EYE: AND HUMAN SOURCES ARE ESSENTIAL.

IF THIS KIND OF REPORTING HAD BEEN AVAILABLE: CARTER OFFICIALS FEEL THAT FOLICY COULD HAVE BEEN ADJUSTED TO HEAD OFF THE CRISIS. THERE WOULD HAVE BEEN LESS PRESSURE ON HUMAN RIGHTS AND MORE INSISTENCE THAT THE SHAH REACH A COMPROMISE SETTLEMENT WITH THE MODERATE OPPOSITION ELEMENTS. EVEN NOW, LITTLE IS KNOWN ABOUT HOW THE OPPOSITION IS ORGANIZED AND FINANCED.

This pailure taken together with the Lack of Early Marning on the Communist coup in Afghanistan; transforming that Country into a Soviet satellite; has focused the administration's concern on the agency's ability to collect and analyze accurately. There is a sympathetic understanding of the fact that congressional investigations; excessive publicity; and the instability caused by five directors in five years have bably spaken morals.

Upder the white heat of so much criticism; there is a natural tembercy for operators in the field to play it safe by avoiding the risky recruitment of agents who may prove controversial. The lack of any legislation to protect the identity of CIA officers overseas is an inhibiting factor. The risk of exposure of agent identities in legal trials like the ITT case and in the published memoirs of dissaffected employees is enough to discourage the cooperation of foreign intelligence services. The willingness of foreign citizens to supply information when their lives hay be at stake is much reduced.

-45 (MORE) 11-16

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RESPONDING TO THESE GENUINE CONCERNS, CARTER OFFICIALS HAVE PUT THE SENATE INTELLIGENCE COMMITTEE ON NOTICE THAT THEY ARE NOT PREPARED TO ACCEPT MANY OF THE INHIBITING RESTRICTIONS AND REPORTING REQUIREMENTS THAT THE COMMITTEE HAS WRITTEN INTO ITS PROPOSED NEW LEGAL CHARTER FOR THE INTELLIGENCE COMMUNITY. THEY FEEL THAT THE PENDULUM HAS SHUNG TOO FAR FROM INADEQUATE congressional oversight Toward excessive congressional INVOLVEMENT IN THE DAY-TO-DAY HANAGEMENT OF THE AGENCY.

THE STAGE IS SET FOR A SHONDOWN BETWEEN THE ADMINISTRATION AND THE SENATE CONMITTEE ON THESE ISSUES WHEN THE NEW CONGRESS CONVENES. THE ELECTION RESULTS INSICATE THAT THE COUNTRY IS REPOY TO SUPPORT A FIRMER DEFENSE POSTURE BOLSTERED BY AN EFFECTIVE INTELLIGENCE SERVICE.

AFTER 19 MONTHS IN OFFICE: ADM. TURNER'S PERFORMANCE AS LIA DIRECTOR IS ALBO COMING UNDER CLOSER SCRUTINY FROM WITHIN THE CARTER ADMINISTRATION. HE MUST TAKE RESPONSIBILITY FOR THE HISLEADING TRANIAN ASSESSMENT: AND IT HAS RAISED QUESTIONS ABOUT HIS JUDGMENT AND STYLE OF MANAGEMENT. IN ADDITION TO RECENTLY PUBLISHED CRITICISM OF HIS PERSONAL INTERVENTION IN THE ESTIMATING PROCESS: DOUBTS ARE EXPRESSED ABOUT THE QUALITY OF SOME OF THE PEOPLE HE HAS BROUGHT IN FROM THE OUTSIDE AND THE DAMAGING EFFECT OF DRASTIC REDAGANIZATION MOVES. THERE IS A FEELING HE SPENDS TOO MUCH TIME MAKING PUBLIC SPEECHES AROUND THE COUNTRY AND NOT ENOUGH TIME AT HIS DESK.

HORE THAN ANYTHING ELSE AT THIS STAGE HNERICAN INTELLIGENCE . weeds continuity of competent Leadership. The Hope is that TURNER CAN LEARN FROM THE TRANTAN DEBACLE. THERE IS NO SIGN YET THAT DERTER IS LOSING CONFIDENCE IN TURNER AS HIS PERSONAL CHOICE BUT A REPETITION OF THE IRANIAN FAILURE COULD CHANGE HIS MIND.

FMS (EKDIT BARTLETT) 11-16 RELEASE FRIDAY: NOVEMBER 17